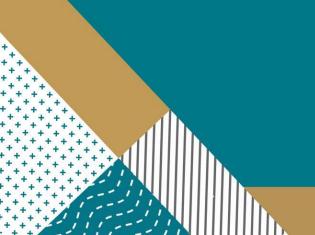


Planning permission for large-scale residential developments

Tom Rabbette

Assistant Director of Planning

An Bord Pleanála





Where we were: Applications & appeals



Prior to 2016:

- » No dedicated/separate legislative process for applications for large-scale residential development
- » Delays in the planning process applications taking an average of c. 24 months to go through: formal pre-app; application to the Planning Authority, and on appeal with the Board
- » Over 95% of large-scale housing applications were appealed to the Board
- » After 2 years in the system permissions were granted only 50% of the time.
- » Criticism of the time taken for a decision
- » Criticism of the uncertainty in the timelines involved in the decision-making process and the outcomes



Where we are now: Strategic Housing Development (SHD)

July 2016, Action Plan for Housing & Homelessness







- Certainty around timelines & a fast track process
 - Planning & Development (Housing) & Residential Tenancies Act, 2016 (adopted December 2016)
 - Planning & Development (Strategic Housing Development)
 Regulations, 2017 (commenced on 3rd July 2017)



Where we are now: Strategic Housing Development (SHD)

SHD statistics:

- 405 SHD applications received between 2017-2021
- 350 decisions issued between 2017-2021
- Only 1 did not issue with the statutory period (16 weeks)
- 271 decisions to grant permission, 79 decisions to refuse permission
 - 77% grant / 23% refusal rate
- Permission granted for 70,154 residential units (c.72% apts. / 28% houses)
- Permission granted for 13,803 student bedspaces
- Permission granted for 1,360 'shared accommodation' bedspaces







Where we are now: Strategic Housing Development (SHD)

Positive outcomes:

- Delivered on the 'fast-tracking' element
- Provided greater certainty around the timelines and outcomes
- Quality of applications and development proposals improved over the SHD implementation process
- Consistency in the application of national policy and Ministerial Guidelines
- Permission granted for over 70,000 units

Criticism of SHD process included:

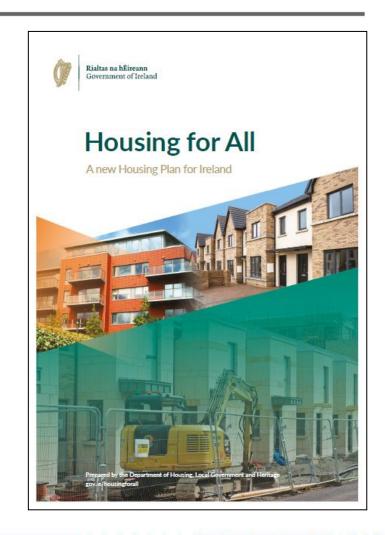
- No right of a planning appeal on a SHD decision
- 'By passing' of the Local Authority
- Material contraventions of the local statutory plan, local v national policy:
 - Implementation of evolving Govt./national policy (increase in density, height, changing housing typologies)
- Increase in Judicial Reviews, adding to delays and uncertainties



Where we're going: Large-Scale Residential Development (LSRD)

Housing for All provides four pathways to achieving four overarching objectives:

- » Support Homeownership and Increasing Affordability;
- » Eradicate Homelessness, Increase Social Housing Delivery and Support Social Inclusion;
- » Increase New Housing Supply, and
- Address Vacancy and Efficient

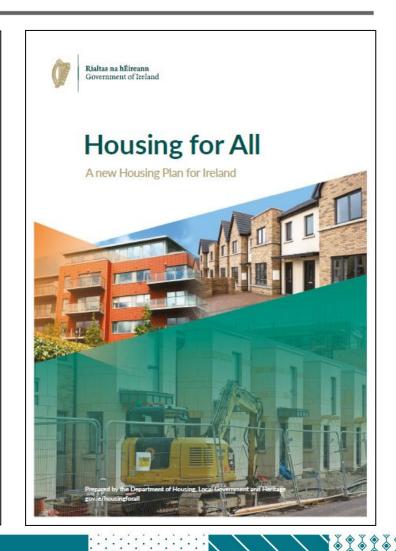




Where we're going: Large-scale Residential Development (LRD)

» LRD replaces SHD

- » Planning decision returning to the Planning Authority
- » Mandatory & expanded pre-application process with the Planning Authority (2 stages)
- » Provision for LRD planning appeal to An Bord Pleanála
- » Limitations on further information requests at application stage
- Limitations on further information requests at appeal stage (16 week decision period)





Role of An Bord Pleanála

Direct application SHD – v – Planning Appeal LRD

- » In SHD application ABP is the consent authority
- » In LRD appeal ABP is an appellate body





Emerging legal context

» Significant increase in number of Judicial Reviews

- » 3 in 2018
- » 4 in 2019
- » 34 in 2020 (of 91)
- » 51 in 2021 (of 103)
- » Significant increase in number of decisions being quashed: 92% SHD cases lost by ABP for multiple reasons:
 - relating to interpretation of legislation, interpretation of s.28
 Guidelines, Interpretation of BRE209/BS:8206, increased requirements for explicit reasons, explicit and transparent engagement with all submissions, missing or discrepancies in details in an application (foundations/piling, Enforcement Notice for previous use, dates on bat survey)





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